

## Message Text

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TO USMISSION GENEVA IMMEDIATE

C O N F I D E N T I A L STATE 246883

E.O. 11652: N/A

TAGS: OCON, AORG(ICEM)

SUBJECT: INSTRUCTIONS/GUIDANCE FOR USDEL TO ICEM MEETINGS  
(SCBF, EXCOM, COUNCIL)

REFS.: A. GENEVA 6688 B. GENEVA 6773

1. DEPARTMENT CONSIDERS VALUE TO U.S. OF ICEM, AS MULTI-LATERAL REFUGEE-ASSISTANCE MECHANISM OF 32 NON-COMMUNIST NATIONS, COOPERATING WITH AND VALUED BY PUBLIC AND PRIVATE SECTOR, INCLUDING U.S. VOLUNTARY AGENCIES AND INS, SUFFICIENTLY SELF-EVIDENT NOT TO WARRANT ESTABLISHMENT OF DEPARTMENTAL TASK FORCE FOR THIS PURPOSE AT THIS TIME AS SUGGESTED REF (A). HOWEVER, EXTENT POST CY 1975 U.S. FINANCIAL PARTICIPATION IN ICEM'S SELECTIVE MIGRATION PROGRAM FOR LATIN AMERICA IS IN QUESTION.

2. DEPARTMENT WOULD WELCOME ICEM PROPOSING WORKING GROUP ON LATIN AMERICAN PROGRAM AND WOULD OF COURSE BE PRE-CONFIDENTIAL

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PARED TO SUPPORT SUCH AN INITIATIVE. IN INTERIM, WE

BELIEVE NO FURTHER PURPOSE SERVED BY BELABORING ISSUE OF INADEQUATE LATIN AMERICAN FINANCING THIS PROGRAM OR EFFICACY OF SERVICES PROVIDED. OUR REDUCED LEVEL OF CONTRIBUTIONS TO THE PROGRAM IS SUFFICIENT TESTIMONY PENDING OPPORTUNITY FOR ELABORATION WHICH A WORKING GROUP WOULD PROVIDE. WE WOULD HOPE IN MEANTIME TO KEEP AT MINIMUM ANY MISUNDERSTANDINGS ON PART OF LA MEMBERS AS TO SIGNIFICANCE THESE CUTBACKS ON OUR OVERALL COMMITMENT

LA ECONOMIC DEVELOPMENT.

3. SOUTH AFRICAN ISSUE. ACCORDING TO REF (B), ICEM APPEARS TO HAVE SUCCESSFULLY DEALT WITH PROBLEM OF ICEM REFERENCE CONTAINED IN REPORT OF UN COMMITTEE ON APARTHEID, AND IT WILL NOT BECOME AN ISSUE AT FORTHCOMING SESSIONS. DEPT. WILL PROVIDE GUIDANCE FOR USDEL SHOULD WE LEARN IN INTERIM THAT ISSUE STILL UNRESOLVED AND LIKELY ARISE.

4. ICEM 1974 BUDGET (MC/1097). (A) PER REQUEST REF (A), MISSION AUTHORIZED TO PAY ICEM 482,440 DOLS. FOR BALANCE OF U.S. PLEDGE TO OPERATIONAL BUDGET. BEFORE U.S. CAN CONSIDER POSSIBLE ADDITIONAL PLEDGE TO LATIN AMERICAN PROGRAM, USDEL SHOULD ASCERTAIN FROM ICEM RESULTS OF DIPLOMATIC INITIATIVE UNDERTAKEN BY BRAZIL, COLOMBIA AND ARGENTINA, AND OTHER RESOURCES WHICH MAY HAVE BECOME AVAILABLE. MISSION REQUESTED TO REVIEW MC/1097 PAGE 37 ITEM 72 LAST HALF LINE 8, WHICH READS "BALANCE BEING USED FOR THE NORMAL PROGRAMS WITHIN SECTION III OF THE BUDGET". THE PILOT PROJECT BALANCE 220,000 DOLS. LESS PROJECT COSTS, IF ANY, IS NOT A FIRM USG COMMITMENT TO SECTION III. SOME FUNDS MAY BE MADE AVAILABLE. MEANWHILE, ICEM SHOULD BE REQUESTED TO CORRECT THE RECORD. (B) USDEL AUTHORIZED APPROVE RECOMMENDATIONS CONTAINED IN PARAS 23 AND 35 OF ICEM DOCUMENT MC/1100 CONCERNING EROSION OF PROVIDENT FUND.

5. ICEM 1975 BUDGET (MC/1098). USDEL MAY INFORM ICEM THAT, SUBJECT TO REQUIRED CONGRESSIONAL APPROPRIATION, U.S. WILL CONTRIBUTE UP TO 1,199,880 DOLS. TO ADMINISTRATIVE BUDGET (WITH PROVISIO IN FOLLOWING PARAGRAPH),  
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1,033,650 DOLS. FOR REFUGEE MIGRATION AND  
750,000 DOLS. FOR THE LATIN AMERICAN PROGRAM.

6. (A) ADMINISTRATIVE BUDGET. PROGRESS TOWARD ALLEVIATION OF OUR DIFFICULTIES WITH ICEM ON ADMINISTRATIVE BUDGET COULD BE MADE IF ICEM ADMINISTRATION WOULD FIND WAY TO REMOVE "ADMINISTRATION OF LOAN FUND 2 PERCENT" CATEGORY, AND REVISE ISRAELI LISTING BY RAISING IT FROM

3 PERCENT TO 5 PERCENT, REFLECTING GOI'S AGREEMENT TO 5 PERCENT ASSESSMENT (WHICH AS ICEM KNOWS, WE OBTAINED FROM GOI). SINCE LOAN FUNDS CHIEFLY U.S., WITHOUT ELIMINATING THIS CATEGORY, OUR 33.3 ASSESSMENT AS LISTED BY ICEM, IS 35.3 PERCENT. IN TURN, WE WOULD NO LONGER USE TERMINOLOGY RELATING TO U.S. ADMINISTRATIVE CONTRIBUTIONS AS "33.3 PERCENT OF GOVERNMENT CONTRIBUTIONS RECEIVED" BUT REFER INSTEAD TO "33.3 PERCENT OF GOVERNMENT CONTRIBUTIONS". THIS GESTURE ON OUR PART

WOULD REMOVE A SOURCE OF IRRITATION IN OUR RELATIONS WITH ICEM SINCE RECORD OF ALL MEMBER GOVERNMENTS IN PAYING THEIR ADMINISTRATIVE ASSESSMENTS IS GOOD AT SAME TIME THAT THE RECORD OF SOME MEMBER GOVERNMENTS CONTRIBUTIONS TO OPERATIONAL BUDGETS, BEING VOLUNTARY, HAS BEEN POOR.

USDEL SHOULD THEREFORE ATTEMPT TO HAVE ICEM ADMINISTRATION DROP THE AFOREMENTIONED CATEGORY IN CONJUNCTION WITH SCBF AS NECESSARY, AND LIST GOI CONTRIBUTION AT HIGHER LEVEL OF 5 PERCENT. USDEL MAY THEN APPROVE 1975 ADMINISTRATIVE BUDGET WITH PROVISIO THAT "U.S. CANNOT EXCEED 33.3 PERCENT OF GOVERNMENT CONTRIBUTIONS TO THE ADMINISTRATIVE BUDGET". THIS PROVISIO IS FIRM AND WE ARE NOT FLEXIBLE IN THIS ISSUE. IF USDEL UNSUCCESSFUL IN REMOVING LOAN FUND ASSESSMENT CATEGORY FURTHER PROVISIO SHOULD BE ADDED THAT U.S. WILL NOT CONTRIBUTE TO ADMINISTRATIVE BUDGET IN THIS PARTICULAR CATEGORY.

7. (B) OPERATIONAL BUDGET. BEFORE CONSIDERING MEANS TO MEET DEFICIT IN SECTION III, URGENT EFFORTS SHOULD BE MADE BY ICEM TO ADAPT THE LATIN AMERICAN PROGRAM, ITS  
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SERVICES AND STAFF, TO THE RESOURCES AVAILABLE. USDEL SHOULD ENCOURAGE OTHER CONCERNED MEMBERS TO INITIATE WORKING GROUP OR OTHER MECHANISM TO COME TO GRIPS WITH THIS URGENT PROBLEM. MEANWHILE, USDEL SHOULD TAKE POSITION THAT CONSIDERATION OF UTILIZATION OF FUNDS FROM MIGRANT LOAN FUND, CAPITAL FOR SEVERANCE PAY, ETC., SHOULD BE POSTPONED UNTIL ALL ALTERNATIVES HAVE BEEN THOROUGHLY EXPLORED AND PROGRESS MADE TOWARD ACHIEVING BALANCED BUDGET.

8. GUIDANCE ON SUBJECT OF ICEM ROLE IN POPULATION DISTRIBUTION SEPTTEL. MAW

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